

Message Text

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45

ACTION EUR-25

INFO OCT-01 AF-10 NEA-10 IO-14 ISO-00 CU-04 CIAE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01

SPC-03 SS-20 USIA-15 TRSE-00 SAJ-01 EB-11 OMB-01

STR-08 AGR-20 CIEP-02 COME-00 SCI-06 SCA-01 ACDA-19

DRC-01 /211 W

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R 151030Z DEC 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 2994

INFO ALL CSCE CAPITALS 73

AMEMBASSY LISBON

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHAPR

USCINCEUR

USDOCOSOUTH

USLO SACLANT

C O N F I D E N T I A L GENEVA 6593

VIENNA ALSO FOR USDEL MBFR

POUCHED TO TEL AVIV AND CAIRO

E.O.11652 GDS

TAGS PFOR

SUBJ CSCE STAGE II HIGHLIGHTS-DECEMBER 10-14

1. SUMMARY. CSCE RECESSED DEC 14 FOR FOUR WEEKS. AGREED WORKING METHODS FOR THE NEW YEAR ASSUME THAT SUBCOMMITTEES WILL GENERALLY START DRAFTING IN JANUARY. A PRELIMINARY EXCHANGE OF VIEWS ON CONFIDENTIAL

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CONFERENCE FOLLOW-ON ACTIVITY FORESHADOWED LIVELY FUTURE DEBATE ON THIS SUBJECT, AND AT WEEK'S END WESTERN COUNTRIES WARNED SOVIET BLOC THAT UNLESS RESULTS IN HUMANITARIAN AREA WERE SATISFACTORY SUCCESSFUL CONCLUSION OF THE CONFERENCE WOULD BE CALLED INTO

QUESTION. END SUMMARY.

2. FOLLOW-ON--COORDINATING COMMITTEE HELD FIRST DISCUSSION OF POSSIBLE CSCE FOLLOW-ON IN CONTEXT OF REVIEW OF CONFERENCE PROGRESS. SOVIET BLOC SUPPORTED CZECH PROPOSAL FOR PERMANENT CONSULTATIVE COMMITTEE AS FRAMEWORK FOR CONTINUED CONSIDERATION OF CSCE ISSUES. YUGOSLAVIA, SPAIN, SWITZERLAND, FINLAND, SWEDEN, AND NORWAY EXPRESSED SUPPORT FOR GENERAL CONCEPT OF FOLLOW-ON, BUT OTHER WESTERN SPEAKERS, LED BY FRANCE, INDICATED NEED FOR FOLLOW-ON COULD ONLY BE JUDGED ON BASIS OF CONCRETE CSCE RESULTS.

3. WORK METHODS DURING DRAFTING--CONFERENCE ADOPTED FLEXIBLE WORK PROGRAM FOR JANUARY WHICH WILL PERMIT INDIVIDUAL SUBCOMMITTEES TO DECIDE WHEN THEY HAVE REACHED DRAFTING STAGE. WHEN THEY DO SO, THEY WILL SWITCH TO SLOWER PACE OF MEETINGS, WITH MORE TIME FOR CORRIDOR WORK AND INFORMAL CONTACTS.

4. PRINCIPLES GUIDING RELATIONS BETWEEN STATES--THIS SUBCOMMITTEE COMPLETED GENERAL DEBATE ON THE HELSINKI LIST OF PRINCIPLES. CYPRUS STRESSED NEED TO HAVE UNIVERSALLY APPLICABLE STATEMENT ON SELF-DETERMINATION, AND LINKED THIS SPECIFICALLY TO MIDDLE EAST PROBLEM. ON DUTY OF STATES TO COOPERATE, EASTERN EUROPEANS PREDICTABLY STRESSED TRADE/TECHNOLOGY AND LEGAL DUTY OF ALL TO COOPERATE WITHOUT DISCRIMINATION. WEST STRESSED NEED TO GIVE PROPER PLACE TO HUMAN RIGHTS, FUNDAMENTAL FREEDOMS, AND HUMANITARIAN SUBJECTS. WESTERN COUNTRIES OPPOSED EASTERN INSISTENCE THAT PRINCIPLE OF DUTY TO COOPERATE CONTAIN LIMITING REFERENCES TO SOVEREIGN EQUALITY AND NON-INTERVENTION. DISCUSSION OF FULFILLMENT IN GOOD FAITH OF INTERNATIONAL OBLIGATIONS WAS MARKED PRIMARILY BY EAST EUROPEAN DESIRE TO LIST ONLY CONTRACTUAL OBLIGATIONS. CANADA, NETHERLANDS, AND CYPRUS SPOKE OF NEED TO REFER TO "VALID TREATIES", AND NETHERLANDS INTRODUCED NEW TEXT INCORPORATING FRIENDLY RELATIONS FORMULATION ON THIS MATTER. IT WAS INFORMALLY AGREED THAT, AFTER HOLIDAY BREAK, ONLY A SMALL NUMBER OF MEETINGS WOULD BE NEEDED TO COMPLETE GENERAL DEBATE ON THE REMAINING ASPECTS OF THE DECLARATION, (FINAL CLAUSES, PREAMBLE, AND NATURE OF DOCUMENT) AFTER WHICH DRAFTING PHASE PROPER
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WOULD BEGIN.

5. IMPLEMENTATION OF PRINCIPLES--SOVIET AND ROMANIAN PROPOSALS WERE AGAIN DISCUSSED IN SPECIAL WORKING BODY (SWB) WITH USSR SUGGESTING THAT ITS PROPOSAL BE INSERTED INTO TEXT OF THE LIST OF PRINCIPLES. SOVIET HOSTILITY TOWARD ROMANIAN PROPOSAL WAS OBVIOUS THROUGHOUT. AT LAST MEETING BEFORE RECESS SWB DEBATED TRANSFERRING DISCUSSION OF MILITARY AND DISARMAMENT-RELATED MEASURES IN THESE TWO PAPERS TO SUBCOMMITTEE ON MILITARY ASPECTS. SOVIETS WERE WILLING BUT ROMANIANS REMAINED RELUCTANT TO BREAK UP THEIR PROPOSAL.

6. MILITARY ASPECTS--BULK OF WEEK WAS DEVOTED TO REVIEWING FAMILIAR

POSITIONS ON CONFIDENCE BUILDING MEASURES (CBMS). SOVIETS, IN REVIEWING SUBCOMMITTEE'S WORK, SAW COMMON UNDERSTANDING ON ADVANCE NOTIFICATION OF MANEUVERS AS A NON-LEGAL MEASURE APPLYING MORAL AND POLITICAL OBLIGATION TO ALL COUNTRIES WITH FORCES IN EUROPE. SOVIET REP IDENTIFIED POINTS OF DISAGREEMENT AS AREA COVERED, LEVEL OF MILITARY UNITS TO BE NOTIFIED, AND TIME OF NOTIFICATION. HE SAID WIDE DIVERGENCIES BETWEEN EASTERN AND WESTERN POSITIONS WERE SERIOUS AND URGED EARLY DRAFTING TO BEGIN NARROWING GAPS. SOVIET REP DREW CLEAR LINE BETWEEN CONCRETE TREATMENT OF MANEUVERS AND OBSERVERS AND "STUDY" OF MOVEMENTS. MOST NATO ALLIES AND NEUTRALS SEE DISCREPANCIES BETWEEN EASTERN AND WESTERN POSITIONS AS DELAYING IMMEDIATE DRAFTING WHEN MILITARY SUBCOMMITTEE RECONVENES IN JANUARY. IN OTHER COMMENTS, FRENCH UNDERScoreD THEIR CLEAR DISLIKE FOR MBFR OR ANY TREATMENT OF DISARMAMENT MATTERS IN CSCE.

7. ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT--DISCUSSION RAN DOWN IN COMMERCIAL EXCHANGES AND INDUSTRIAL COOPERATION SUBCOMMITTEES AS RECESS LOOMED. EAST SEEMED TO BE SIGNALING FUTURE REASONABLENESS ON CERTAIN ISSUES STRESSED BY WEST DURING DISCUSSION PHASE, NOTABLY MEASURES FOR IMPROVING BUSINESS CONTACTS AND INFORMATION, PLUS FEASIBILITY STUDIES FOR JOINT PROJECTS. BUT GDR HINTED EAST WOULD BE PROPOSING SPECIAL TARIFF TREATMENT FOR GOODS PRODUCED UNDER INDUSTRIAL COOPERATION. IN ABSENCE OF REGULAR SESSIONS IN SCIENCE/TECHNOLOGY AND ENVIRONMENT, WESTERN EFFORTS FOCUSED ON COORDINATION OF EC-NINE AND NATO VIEWS ON CONSOLIDATED DRAFT PROPOSALS TO BE TABLED AFTER RECESS.

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8. HUMANITARIAN COOPERATION--AT MEETING OF FULL COMMITTEE ON DECEMBER 14 CANADA, UK, FRANCE AND LUXEMBOURG REITERATED THEIR CONCERN ABOUT IMPLICATIONS OF EASTERN REQUIREMENT FOR RESTRICTIVE PREAMBLE TO SPECIFIC AGREED MEASURES. UK WARNED THAT LACK OF PROGRESS IN HUMANITARIAN AREA COULD CALL INTO QUESTION "SUCCESSFUL CONCLUSION" OF CSCE. FRENCH DELEGATE STRESSED "GRAVE POLITICAL CONSEQUENCES" OF LACK OF AGREEMENT IN THIS AREA, BUT SAID FRANCE STILL THINKING IN TERMS OF "MODEST CONCRETE RESULTS" IN BASKET III. THESE STATEMENTS ECHOED REMARKS BY AUSTRIA, NETHERLANDS, FRANCE, ITALY AND IRELAND IN COORDINATING COMMITTEE PREVIOUS DAY. SOVIET DELEGATE NEVERTHELESS EXPRESSED GUARDED OPTIMISM ON OUTCOME OF CONFERENCE, BUT HOPED THAT DRAFTING OF PREAMBLE WOULD PROCEED AT SAME PACE AS WORK ON SPECIFIC MEASURES. THERE WAS INTENSIVE DEBATE DURING WEEK IN ALL SUBCOMMITTEES ON BASIS OF "CATALOGS" OF PROPOSALS, BUT GENERAL WORK REMAINED INCOMPLETE. DISCUSSION SHOULD BE WRAPPED UP SHORTLY AFTER CONFERENCE RECONVENES, AND DRAFTING SHOULD BEGIN IN JANUARY.

9. COMMENT-- MOST DELEGATIONS HAVE EXPRESSED SOMEWHAT RESERVED JUDGEMENTS OF CSCE WORK TO DATE. MOST ACKNOWLEDGE THAT CONCRETE PROGRESS HAS BEEN MINIMAL THUS FAR, AND THAT POSITIONS REMAIN FAR APART. NEVERTHELESS, MANY PARTICIPANTS FEEL EXHAUSTIVE

GENERAL DISCUSSION HAS CLARIFIED POSITIONS AND CLEARED THE WAY FOR DRAFTING. BUSINESSLIKE, CONSTRUCTIVE ATMOSPHERE AND GENERALLY FRIENDLY RELATIONS AMONG DELEGATIONS ARE UNIVERSALLY RECOGNIZED AS POSITIVE ELEMENTS. AT THE SAME TIME EVERYONE HERE RECOGNIZES THAT DRAFTING WILL BE LONG AND DIFFICULT PERIOD REQUIRING MUCH PATIENCE AND GOODWILL. WHEN ASKED THIS WEEK WHAT SOVIET DELEGATION WOULD REPORT TO MOSCOW AS CSCE RECESSED, SOVIET AMBASSADOR MENDELEVICH TOLD US "HARD GOING SO FAR, WITH LIMITED RESULTS; REASONABLY GOOD PROSPECTS AHEAD, BUT MOSCOW SHOULD NOT COUNT ON COMPLETION TOO SOON," AN ASSESSMENT WHICH IN FACT IS NOT FAR FROM OUR OWN. END COMMENT.BASSIN

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